

Agenda Date: March 17, 2010

To: Lane County Board of Commissioners
Department: Youth Services

Presented By: Lisa Smith

Title: ORDER/ IN THE MATTER OF
RATIFYING THE COUNTY
ADMINISTRATOR'S DECISION
AUTHORIZING SUBMISSION OF A GRANT
PROPOSAL IN THE AMOUNT OF \$325,000
FOR THREE YEAR FUNDING FOR THE
JUVENILE DRUG COURT THROUGH
SAMSHA FUNDING AND AUTHORIZING
THE ACCEPTANCE OF ANY RESULTING
GRANT AWARD

I. MOTION:

- 1) Move approval of Board Order _____ \ IN THE MATTER OF RATIFYING
the County Administrator's decision authorizing submission of a grant proposal in
the amount of \$325,000 for thee year funding for the juvenile drug court through
SAMSHA funding and authorizing the acceptance of any resulting grant award.

II. ISSUE:

Should Lane County ratify the County Administrator's decision to authorize submission
of a juvenile drug court enhancement grant to SAMSHA?

III. DISCUSSION:

a. Background

Program Background - The Lane County community is acutely aware of the negative
impact of alcohol and other drug (AOD) issues. AOD manufacturing, delivery and abuse
has produced crime, medical costs, child welfare trauma, domestic violence, the loss of
life's potential, and other negative impacts. In response, the community has developed
and implemented AOD prevention and treatment options.

As part of this effort, the Department of Youth Services (Youth Services) has focused on interrupting the cycle between juvenile crime and AOD usage for juvenile offenders. This work has produced a synergy between a) working with substance-abusing juvenile offenders, b) learning more about their needs and the needs of their families, c) identifying emerging national research concerning what works to respond to these needs, and d) testing the national research at a local level for program efficacy in this community. This work has created a *network* of local corrections officials, AOD treatment providers, school representatives, mental health specialists, and others to provide coordinated services to these youth. Network participants provide corrections interventions, family-based treatment, gender-specific and culturally relevant services, and out / in-patient options.

Research indicates that the network approach is greatly enhanced by a drug court model. It includes intensive and on-going court monitoring and supervision, random urinalysis, and incentives / sanctions.

Youth Services has piloted this model as part of the Breaking the Cycle project and Juvenile Drug Court Project. Staff received technical assistance through three Juvenile Drug Court workshops funded by SAMHSA. The workshops provided information on best practices concerning juvenile drug courts and allowed a team of local providers to plan a local project. The team includes: juvenile court judge, juvenile assistant district attorney, defense lawyer, probation counselor, drug treatment providers, school representatives, mental health specialist, and researcher.

The goal of the project is to serve substance-abusing juvenile offenders through the existing juvenile drug court components within a family-focused and strength-based model. The strength-based model is a departure from the traditionally “risk focused” corrections system. While youth are still assessed for levels of risk and corresponding needs, they are also assessed for individual and family strengths, e.g., what is working well. The goal is to capitalize on these strengths and use them to reduce risks.

There is an on-going need to test the most effective intervention for substance-abusing juvenile offenders. Youth Services developed the RAP Court project initially through the Breaking the Cycle grant program. This functioned for three years. Under the Juvenile Drug Court Project grant some modifications were made including restricting youth who had committed “violent” offenses from participation. SAMHSA does not have restrictions on participating youth offenses. The drug court model has provided enough evaluation data to suggest it is a “promising” approach to working with juvenile offenders. Initial data found a seventy percent (70%) reduction in re-offending one year after referral to the program. Youth Services continues to track these juveniles for two and three years. Unfortunately, our current budget options are limited, if not declining. Federal funds provide the best support for continuing and enhancing this program.

Budget – The budget is for \$325,000 for up to three years with no required match.

b. Analysis

SAMHSA has funds for existing juvenile drug courts. There is an established local need for this program and national research suggesting it is a promising approach. Youth Services, in working with the U of O, has the expertise to conduct a rigorous test of the program in our community. There are no alternative funds to test this program. This grant will allow us the opportunity to provide this program and increase our knowledge base concerning what works for substance-abusing juvenile offenders.

In terms of ratifying the County Administrator's decision to authorize the submission of the grant proposal, SAMSHA came out with the Requests for Proposals in December, 2010, with a submission due date of February 22, 2010 by 5 p.m. DYS had to solicit the services of a grant writer and the RAP Court treatment providers and staff had to meet and review some of the grant treatment protocol requirements and make sure that they were congruent with the current juvenile drug court model that has been in effect for the past ten years and has shown significant effect. By the time that these pieces were in place and the grant could be written, there was not sufficient time for securing permission from the Lane County Board of Commissioners to submit the grant.

One of the only disadvantages of this application is the fact that, like all grants, it has a cap on funding years. As Youth Services reviewed that issue, we asked the question, "What will we get at the end of three years that we will not have without the grant?" The responses are: 1) We will have conclusive evidence of program efficacy; 2) We will have generated fourteen years of non-county general funds specifically for juvenile offenders with AOD issues (five years of the YIN project, three years of Juvenile Breaking the Cycle, and three years of juvenile drug court with the possibility of an additional three years of juvenile drug court); and 3) It will expand our options for working with substance abusing juvenile offenders.

c. Alternatives

1. Approve the request to ratify the County Administrator's decision authorizing the submission of the grant to SAMSHA and delegate authority to the County Administrator to accept any grant award resulting from submission.
2. Reject the request to ratify the County Administrator's decision authorizing the submission of the grant to SAMSHA

d. Impact of Each Alternative

1. Approval allows Youth Services to compete for funding and provide the benefits described in this order.
2. Rejection omits Youth Services from the opportunity to be considered for funding.

e. Recommendation

Approve alternative 1.

IV. IMPLEMENTATION

No further action is needed if the Order is signed until after funding decisions are made by SAMSHA.

V. ATTACHMENTS

1. Proposed board order.

THE BOARD OF COUNTY COMMISSIONERS, LANE COUNTY, OREGON

**ORDER AND RESOLUTION 01 -
IN THE MATTER OF RATIFYING THE
COUNTY ADMINISTRATOR'S DECISION
AUTHORIZING SUBMISSION OF A GRANT
PROPOSAL IN THE AMOUNT OF \$325,000
FOR THREE YEAR FUNDING FOR THE
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WHEREAS, The SAMHSA has issued a requests for proposals for enhancing existing drug court services including juvenile; and

WHEREAS, Lane Manual 21.137 sets forth policy regarding grant applications and requires Board approval of the preliminary application and acceptance of any grant award greater than \$100,000; and

WHEREAS, the timeline of the request for proposals precluded obtaining Board of Commissioners concurrence prior to submission; and

WHEREAS, the total funding to be awarded through this grant is \$325,000 per year for up to a three year period and, therefore, exceeds the signatory authority of the County Administrator; and

WHEREAS, there is a demonstrated relationship between juvenile delinquency and alcohol and other drug problems; and

WHEREAS, Youth Services has prepared and submitted the SAMHSA grant application.

NOW THEREFORE IT IS HEREBY ORDERED that the Board of County Commissioners ratify the submission of the grant proposal by the County Administrator for the enhanced funding through the SAMSHA Drug Court Enhancement Grants in the amount of \$325,000 per year for three years and to accept any resulting grant award; and

IT IS FURTHER ORDERED, that the Board of County Commissioners delegate authority to the County Administrator to execute the grant documents and any resulting award documents.

APPROVED this _____ day of March 17, 2010.

APPROVED AS TO FORM
Date 3/5/10
Z/L
OFFICE OF LEGAL COUNSEL

Bill Fleenor, Chair
BOARD OF LANE COUNTY COMMISSIONERS
ORDER AND RESOLUTION 01 -